

Texas Windstorm Insurance Association Fact Book

Data & Information as of Q1 2025



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What is TWIA?

- Established by Texas Legislature in 1971
 - In response to market constrictions on Texas coast after several hurricanes
 - TWIA's governing statute is Texas Insurance Code, Chapter 2210
 - Regulated by the Texas Department of Insurance (TDI)
- Residual Market Insurer Market of Last Resort
 - Provide adequate market for wind and hail insurance on the Texas coast
 - Do not compete with the private insurance market
 - Provide coverage to those unable to obtain it in the private market
 - All property insurers authorized to write property insurance in Texas are members of TWIA
- Operate as a Not-for-Profit Insurance Company
 - Collect premiums, issue policies, pay claims
 - Annually deposit net gains into Catastrophe Reserve Trust Fund (CRTF)
 - Do not receive Texas General Revenue Funds
 - Not a State Agency





TWIA Governance

- Regulated by the Texas Department of Insurance (TDI)
 - TDI adopts the rules to implement TWIA's governing statute, Texas Insurance Code, Chapter 2210
 - TWIA's Plan of Operation is a TDI rule
- Nine-member, Volunteer Board of Directors
 - Members Appointed by the Commissioner of Insurance
 - Composed of 3 coastal, 3 inland, and 3 industry members
 - Conflict of interest requirements apply to coastal and inland members

Name	Member Representation			
Vacant	First-Tier Coastal Representative			
Vacant	Inland Territory Representative			
Karen Guard Secretary-Treasurer*	Insurance Industry Representative			
Dr. Etti Baranoff	Inland Territory Representative			
Tim Garrett	Inland Territory Representative			
Esther Grossman	Insurance Industry Representative			
Terrilyn Tarlton Shannon	First-Tier Coastal Representative			
Greg Smith	First-Tier Coastal Representative			
John Todd	Inland Territory Representative			

^{*}Chair & Vice-Chair positions are currently vacant.



TWIA Facts & Figures¹

- As of March 31, 2025, TWIA insures 276,220 coastal properties.
- TWIA's total insured value is approximately 117.2 billion (insured building and contents coverage).
- TWIA collected more than \$160.3 million in written premiums in 2025.
- The Association currently has 240 employees and 174 contractors.
- Comparing operating costs as a % of premium:

TWIA: 5.1% | TX Private Market: 9.7%² | 37 Residual Market Plans: 39.9%³

• TWIA is the largest residential allied lines writer in Texas⁴ and has the 3rd most policies in force of the 37 residual market plans behind Citizens of Florida and California FAIR Plan⁵.

¹ Data as of 3/31/2025

² From the State of Texas Insurance Expense Exhibits for Calendar Year 2023

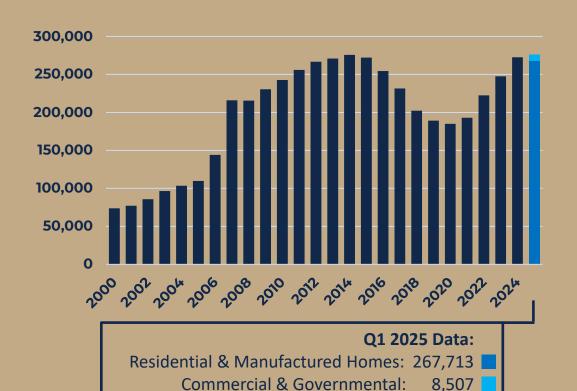
³ Data for 37 US Property Insurance Plans as of 12/31/2023

⁴ Based on the TDI 2023 Property & Casualty Experience by Coverage & Carriers Report

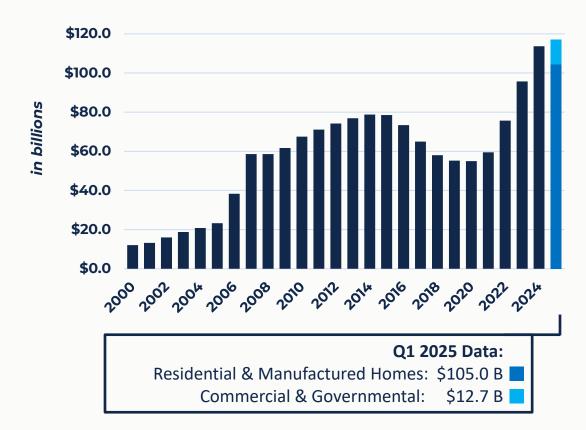
⁵ Among the 37 US Property Insurance Plans



Policy Count



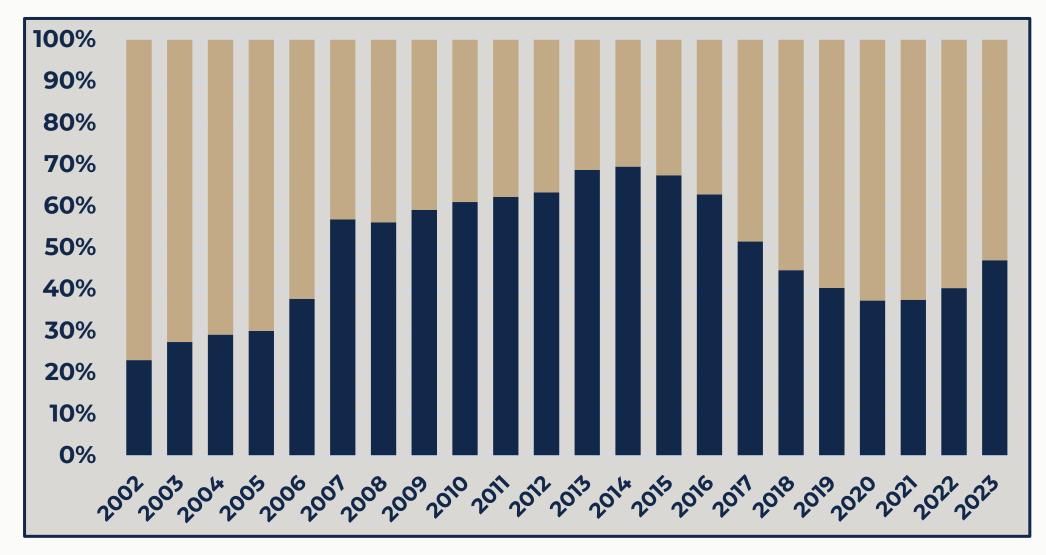
Exposures



- TWIA's policy count began rising in 2021 for the first time since 2014, suggesting private market coverage is becoming more difficult to obtain.
- TWIA has added over 50,000 policies in the last two years. TWIA's exposures increased approximately 27% in 2023 and approximately 19% in 2024.



Market Share: TWIA vs. Private Market



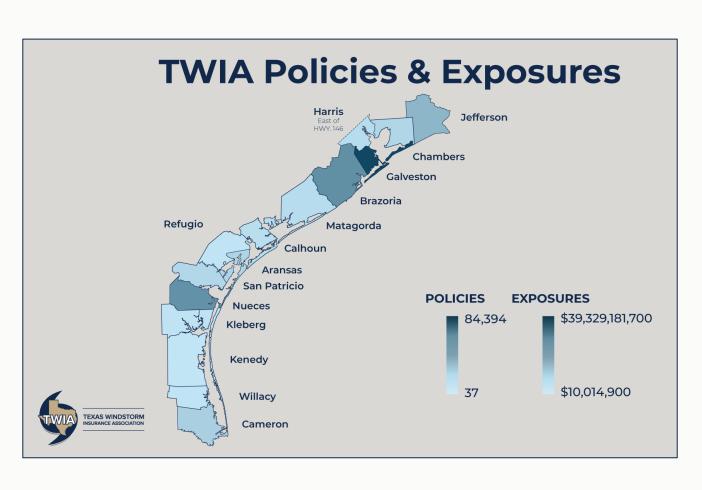
Residential market share in TWIA's designated coverage area, based on TDI data.





Policy & Exposure Distribution by County

County*	Policies	Exposures			
Aransas	8,738	\$4,126,102,700			
Brazoria	53,624	\$22,565,542,100			
Calhoun	4,690	\$1,685,577,500			
Cameron	11,548	\$5,084,510,100			
Chambers	8,198	\$3,838,862,200 \$39,329,181,700			
Galveston	84,394				
Harris	4,528	\$1,985,172,300			
Jefferson	33,895	\$11,630,795,400			
Kenedy	37	\$10,014,900			
Kleberg	1,087	\$381,710,000			
Matagorda	5,748	\$2,035,779,200			
Nueces	49,486	\$20,692,122,000			
Refugio	488	\$162,448,600			
San Patricio	9,353	\$3,505,529,400			
Willacy	406	\$153,811,300			
Total	276,220	\$117,187,159,400			



TWIA's highest area of exposure is in Galveston County, followed by Brazoria and Nueces Counties.

^{*}Data as of 3/31/2025



Eligibility Requirements

- 1. Properties must be located in the area designated by the Commissioner of Insurance
 - Includes the 14 first tier coastal counties and a portion of Harris County east of Hwy. 146
- 2. Applicants must have been **denied coverage** by at least 1 private market insurer actively writing wind and hail insurance in the 14 first tier coastal counties.
- 3. Policyholders in flood zones may be required to purchase **flood insurance**
- 4. Properties must comply with applicable windstorm building code requirements
- 5. Properties must be in an **insurable** condition





Maximum Liability Limits

- TWIA must file proposed changes to policy coverage limits with TDI by September 30 each year.
- Few policies are insured to the maximum limits available for each policy type TWIA covers.

The current maximum limits are:



Dwellings and individually owned townhouses:

\$1,773,000 | 0.3% Insured to Max Limit

Commercial structures and associated contents:

\$4,424,000 | 2.3% Insured to Max Limit





Manufactured homes:

\$116,700 | 1% Insured to Max Limit

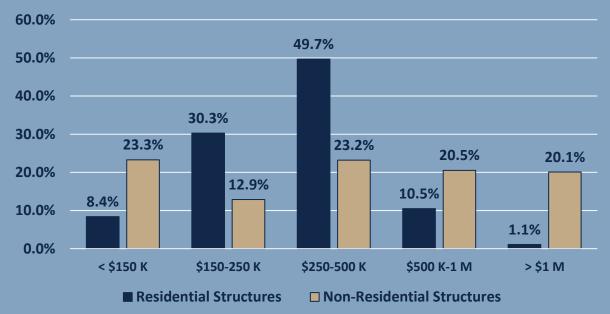
Contents of an apartment, condo, or townhouse:

\$374,000 | 1.2% Insured to Max Limit



Amount of Insurance Coverage

Data as of 3/31/2025



- The average amount of insurance for residential structures is \$323,796.
- The average amount of insurance for non-residential structures (commercial and governmental) is \$710,766.



How We Work with Insurance Agents

- TWIA does not employ or contract with insurance agents
 - Any Texas-licensed insurance agent may register with TWIA
- Agents:
 - Submit policy applications to TWIA for their clients
 - Represent the policyholder in policy transactions
 - Handle policyholders' coverage questions and policy changes
- Agent commissions
 - 16% commission on residential and commercial policies
 - 12% commission on manufactured home policies







100-Year Season

Reinsurance

\$250 Million Class 3 Member Assessments

\$250 Million Class 3 Public Securities

\$250 Million Class 2 Member Assessments

\$250 Million Class 2 Public Securities

\$500 Million Class 1 Member Assessments

\$500 Million Class 1 Public Securities

Premiums and Catastrophe Reserve Trust Fund (CRTF)

TWIA Funding Structure

- TWIA's funding structure provides the sources of funds to pay catastrophic losses from a single storm season
- Total annual funding must equal, at a minimum, the probable maximum loss (PML) for the Association for a catastrophe year with a probability of one in 100

Funding Sources and Order:

- **Premium and Other Revenue:** Premiums collected in the normal course of business
- **The CRTF balance:** Account maintained by the Texas Comptroller for TWIA to save funds for future catastrophe claims
- Public securities: TWIA may issue bonds to borrow money from private capital markets to pay claims
 - Backed by TWIA revenue, not obligations of the state
 - Repaid by TWIA premiums and policyholder/coastal property surcharges
- Member Assessments: TWIA may charge assessments to Texas private-market property insurers to pay claims
- Reinsurance or Alternative Risk Financing: Insurance coverage purchased by TWIA to ensure money is available to honor claim payments when catastrophic losses exceed current funds
 - Reinsurance purchased using policyholder premiums and must be in an amount sufficient to meet the minimum required funding level
 - Member companies may be assessed for reinsurance purchased above the minimum required funding level of a 100-year storm season



Public Securities

- The Texas Public Finance Authority is authorized to issue, on TWIA's behalf, up to \$1 billion in public securities to fund TWIA losses.
- Public securities (or bonds) allow TWIA to borrow funds from the financial market to cover losses. The funds must be repaid over a maximum of 14 years.
- The sources of repayment are TWIA premiums, surcharges on TWIA policies, and, if necessary, surcharges on all property and auto policies in the designated catastrophe area.
- There are three different classes of public securities available in TWIA's funding structure, in differing amounts and with different sources of repayment.

Member Company Assessments

- TWIA has the authority to assess its member companies up to \$1 billion to fund losses.
- Member companies include all insurance companies authorized to write property insurance in Texas, with limited exceptions.
- These assessments are levied by the TWIA Board of Directors with approval by TDI.
- Member companies are not permitted to recoup the assessments through premium surcharges or tax credits.
- Payment of assessments is enforced by TDI, and there have, historically, been very few uncollected assessments.



Reinsurance Funding

- TWIA utilizes reinsurance and catastrophe bonds as part of its overall reinsurance program.
 - These are the last sources that may be accessed in TWIA's funding structure for the payment of hurricane losses.
- Current statute requires TWIA to purchase reinsurance to cover any losses in excess of the other funding sources up to the 100-year PML.
 - The cost of this reinsurance is paid directly from TWIA premiums.
- Funds from reinsurance and catastrophe bonds are available immediately after a qualifying event, as determined contractually.

Traditional Reinsurance

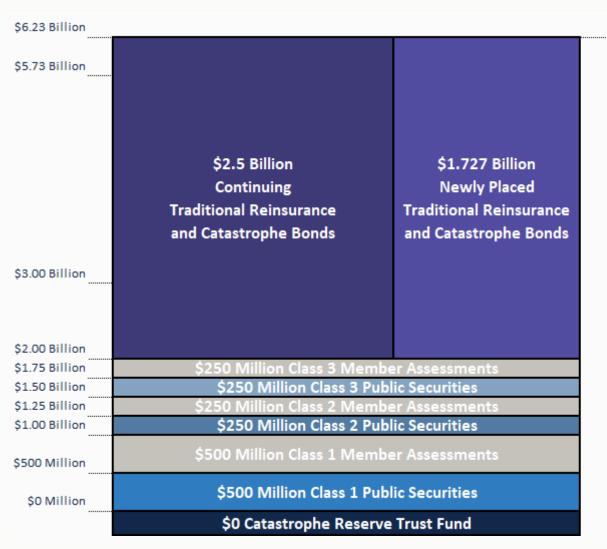
Reinsurance is a form of insurance purchased by insurance companies from specialized reinsurance companies.

Catastrophe Bonds

Catastrophe Bonds are a form of collateralized reinsurance in which one or more investors provide the funding for the reinsurance amount in exchange for riskbased interest payments.



Projected 2025 Hurricane Season Funding



100-Year PML (Loss & ALAE)

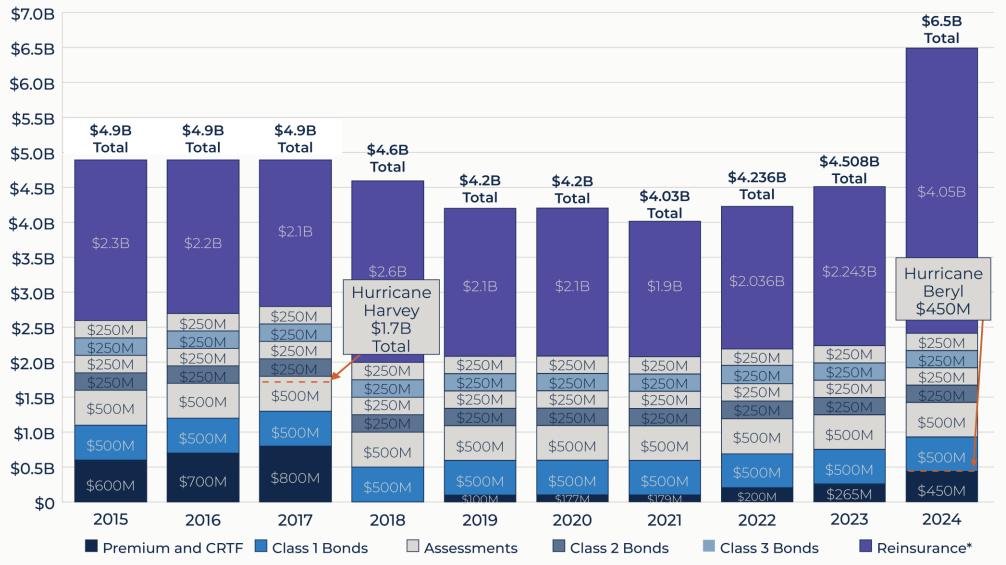
TWIA's 2025 reinsurance program will be effective from **June 1, 2025, to May 31, 2026,** and will provide \$6.227 billion in total aggregate funding, meeting the statutory minimum funding requirement.

Projected 2025 funding will include:

- \$2.5 billion of continuing multi-year reinsurance
- \$1.73 billion in newly-placed reinsurance
- \$2.0 billion in public securities and member company assessments
- \$0 projected CRTF after withdrawal to fund Hurricane Beryl losses



Historical Funding Comparison



^{*} TWIA has not used reinsurance to cover storm losses since Hurricane Ike in 2008



TWIA Rates

- By law, TWIA rates must be reasonable, adequate, not unfairly discriminatory, and non-confiscatory as to any class of insurer
 - Texas Insurance Code requires that all insurance carriers' rates must be "fair" and "just."
- TWIA must make an annual rate filing with TDI by August 15 each year
- All filings for a rate increase are subject to review/approval by the Insurance Commissioner

Procedural Requirements for TWIA Rate Filings

- 2/3 Board vote required to file a rate increase
- The Board may not vote on a proposed rate increase if there is a Board vacancy for 60 or more days
- Rate adequacy analyses considered by the Board must be posted to TWIA's website 14 days prior to the Board's rate filing vote
- Public comment must be accepted prior to the Board's vote
 - Public comment may be verbal or written



Annual Rate Filing Process

Late June/Early July

Rate Adequacy Analysis Posted

TWIA posts an annual Rate Adequacy Analysis to its website for public review. The Rate Adequacy Analysis is an estimate, prepared by TWIA's actuarial staff, of whether rates are sufficient to cover the Association's operating expenses and its expected losses from claims. (Texas Insurance Code Sec. 2210.3511)

Late July/Early August

Board of Directors Meets

TWIA's Board of Directors meets to hear the recommendation from the **Actuarial & Underwriting Committee** and public comment and vote to direct staff regarding TWIA's August annual rate filing.

January 1

New Rates Go into Effect

TWIA generally files new rates to go into effect for new and renewal policies beginning at the start of the new year but may file for a different effective date as circumstances warrant.



July

Actuarial & Underwriting Committee Meets The Actuarial & Underwriting Committee meets to review the Rate Adequacy Analysis, hear public comment, and develop a recommendation to the TWIA Board of Directors regarding TWIA's August annual rate filing.

August 15

Statutory Rate Filing Deadline

Required deadline for TWIA staff to make the annual rate filing with the Texas Department of Insurance.

(Texas Insurance Code Sec. 2210.352)

October 15

Commissioner Approval Deadline Statutory deadline for approval or disapproval of a TWIA rate filing by the Commissioner of Insurance. (Texas Insurance Code Sec. 2210.352)

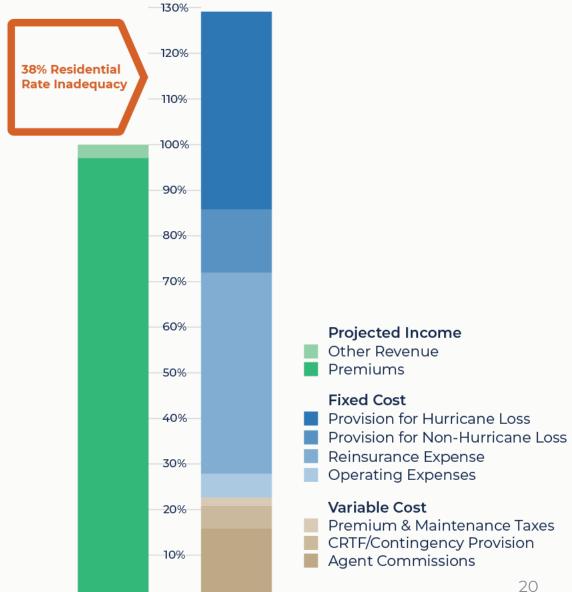


Recent Rate Activity

- TWIA's 2024 Rate Adequacy Analysis indicates that TWIA's current rates are inadequate by 38 percent for residential coverage and 45 percent for commercial coverage.
- At its August 2024 meeting, the TWIA Board of Directors voted to direct staff to file a 10% rate change with the Texas Department of Insurance.
- The Insurance Commissioner found that the rate filing met the criteria set forth in Chapter 2210, TWIA's governing statute, but she held that the rate filing did not meet the "fair" and "just" requirements of Insurance Code § 560.002.

Residential Rate Components and TWIA Income

Based on 2024 TWIA Rate Adequacy Analysis





Depopulation Programs

- TWIA has two depopulation programs to help policyholders find coverage in the private insurance market
- Voluntary Market Depopulation Program
 - Allows participating insurers to make offers on TWIA policies one at a time at policy renewal
 - 4,536 Policies Bound through the Voluntary Program
- Assumption Reinsurance Depopulation Program
 - Allows participating insurers to assume large numbers of TWIA policies at one time (program repeats annually)
 - Completed 6 program rounds from 2016 to 2023, resulting in the takeout of more than 16,000 policies
 - No rounds have occurred since 2023 because of a lack of insurer interest in the program

Assumption Reinsurance Depopulation Program									
Program Year	2016-2017	2017-2018	2018-2019	2019-2020	2021-2022	2022-2023			
Participating Carriers	4	3	2	2	1	1			
Policies Selected by Carrier	102,171	109,356	75,039	64,380	32,318	31,959			
Agent-Approved Offers	18,047	3,091	3,552	1,866	210	79			
Policies Assumed	11,164	1,634	2,093	1,009	125	57			



TWIA Claims

- Texas Insurance Code Chapter 2210
 outlines specific judicial remedies available
 to TWIA policyholders to resolve disputes
 arising over the amount of a loss or
 coverage of damages.
- TWIA claims are not subject to Texas
 Insurance Code Chapters 541 (Unfair
 Settlement Practices) and 542 (Prompt
 Payment of Claims Act), and Business
 Commerce Code Chapter 17 (Deceptive
 Trade Practices Act).
- Very few TWIA claims involve a dispute (approximately 4%).
 - Most disputed claims (88%) involve an appraisal request.
 - Only 0.36% of claims involve a lawsuit.

Accepted Claims

- If a policyholder disputes the amount TWIA will pay for an accepted loss, the policyholder must work with TWIA to resolve any disputes or request appraisal.
- Policyholders have 60 days after receiving TWIA's claim decision to request appraisal.

Denied Claims

- If a policyholder disputes TWIA's decision to partially or fully deny coverage for a claim, they must provide notification that they intend to bring suit against TWIA.
- The policyholder has two years after receipt of a claim decision to notify TWIA of their intent to file suit.

Supplemental Payments

- TWIA also offers a supplemental payment process, which allows policyholders to provide TWIA with new information about their claim so the Association may re-evaluate the claim decision for the purposes of issuing additional payment.
- Policyholders do not have to engage in the appraisal process or file a lawsuit to request a supplemental payment.



Windstorm Certification Requirements

- Texas Insurance Code Chapter 2210 requires TWIAinsured properties to be certified as meeting the windstorm building code requirements for its area, with some exceptions.
- A structure must have a Certificate of Compliance (WPI-8, WPI-8-E, or WPI-8-C) showing the structure conforms to the applicable windstorm building codes to be considered insurable and eligible for TWIA coverage.
- TDI administers the Windstorm Inspection Program and issues all Certificates of Compliance.
- TDI Windstorm Inspections:

Website: tdi.texas.gov/wind

Phone: (800) 248-6032, option 3

Email: windstorm@tdi.texas.gov

Certificates of Compliance

- There are three different Certificates of Compliance:
 - WPI-8: A Certificate of Compliance issued by the Texas Department of Insurance for new and ongoing improvements.
 - WPI-8-E: A Certificate of Compliance issued by the Texas Department of Insurance for completed improvements. The Texas Department of Insurance began accepting applications for WPI-8-Es on June 1, 2020.
 - WPI-8-C: A Certificate of Compliance issued by TWIA for completed improvements. TWIA accepted applications for WPI-8-Cs from January 1, 2017, to May 31, 2020.